



# FEED THE FUTURE

The U.S. Government's Global Hunger & Food Security Initiative

## Applying Risk-Based Approaches in Food Safety



Feed the Future Innovation Lab for Food Safety

June 14, 2023



**USAID**  
FROM THE AMERICAN PEOPLE



Cornell University



## WELCOME

Please submit questions for our panelists using the Q&A function

Closed captioning is available and can be turned on using the Live Transcript function

The screenshot shows a Zoom meeting interface with a dark background. At the bottom, there is a toolbar with several icons: 'Audio Settings', 'Chat', 'Raise Hand', 'Q&A', 'Live Transcript', and 'Leave'. The 'Q&A' and 'Live Transcript' icons are circled in yellow. A yellow arrow points from the 'Q&A' icon to the text 'Please submit questions for our panelists using the Q&A function'. Another yellow arrow points from the 'Live Transcript' icon to the text 'Closed captioning is available and can be turned on using the Live Transcript function'. The 'Leave' button is a red pill-shaped button in the bottom right corner.



## AGENDA

▶ **Welcome and Introduction – 5 min.**

Haley Oliver, FSIL Director, Purdue University

▶ **Risk Assessment in Latin America – 20 min.**

Fernando Sampedro, University of Minnesota

▶ **Risk Prioritization Case Study – 20 min.**

Hung Nguyen, International Livestock Research Institute

▶ **Q&A – 15 min.**





## SPEAKER

### **Implementation of Risk-Based Inspection and Surveillance Systems in Latin America**

Fernando Sampedro, Ph.D.  
Professor, Environmental Health Sciences  
School of Public Health  
University of Minnesota



# Implementation of risk-based inspection and surveillance systems in Latin America



Fernando Sampedro, PhD  
University of Minnesota



# Outline

Current food  
safety challenges  
in the LATAM  
region

Risk-based  
inspection models

Implementation  
examples in  
countries

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**How do we protect public  
health with the available  
resources**



# Current challenges

- Increase small food enterprises
- Tight budgets
- Old laboratories
- Lack of systems harmonization
- Lack of trust among 'neighbors'



# Current information gaps



**LIMITED SURVEILLANCE** data  
for pathogens in food



**UNDER-REPORTING** of  
foodborne illnesses



**OLD CONSUMPTION** surveys

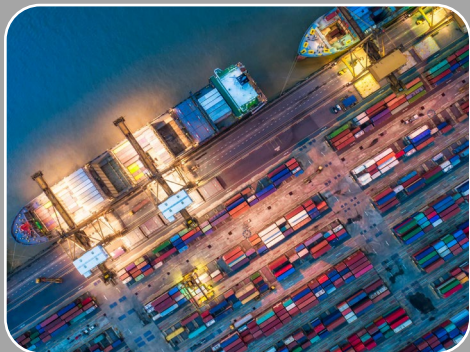
# Risk-based inspection

Adjust the **frequency** and **type of inspection** according to risk



## Domestic

- Food category RISK
- Establishment RISK



## Import-export

- Tariff Heading RISK
- Importing Country RISK
- Importer RISK

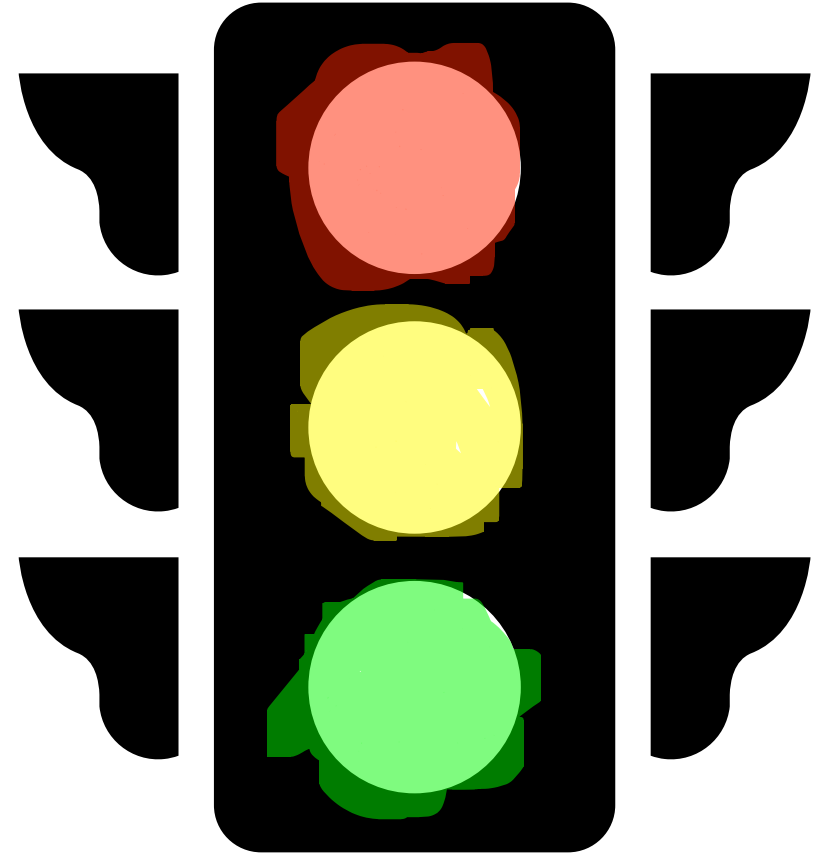


# Risk-based inspection goals

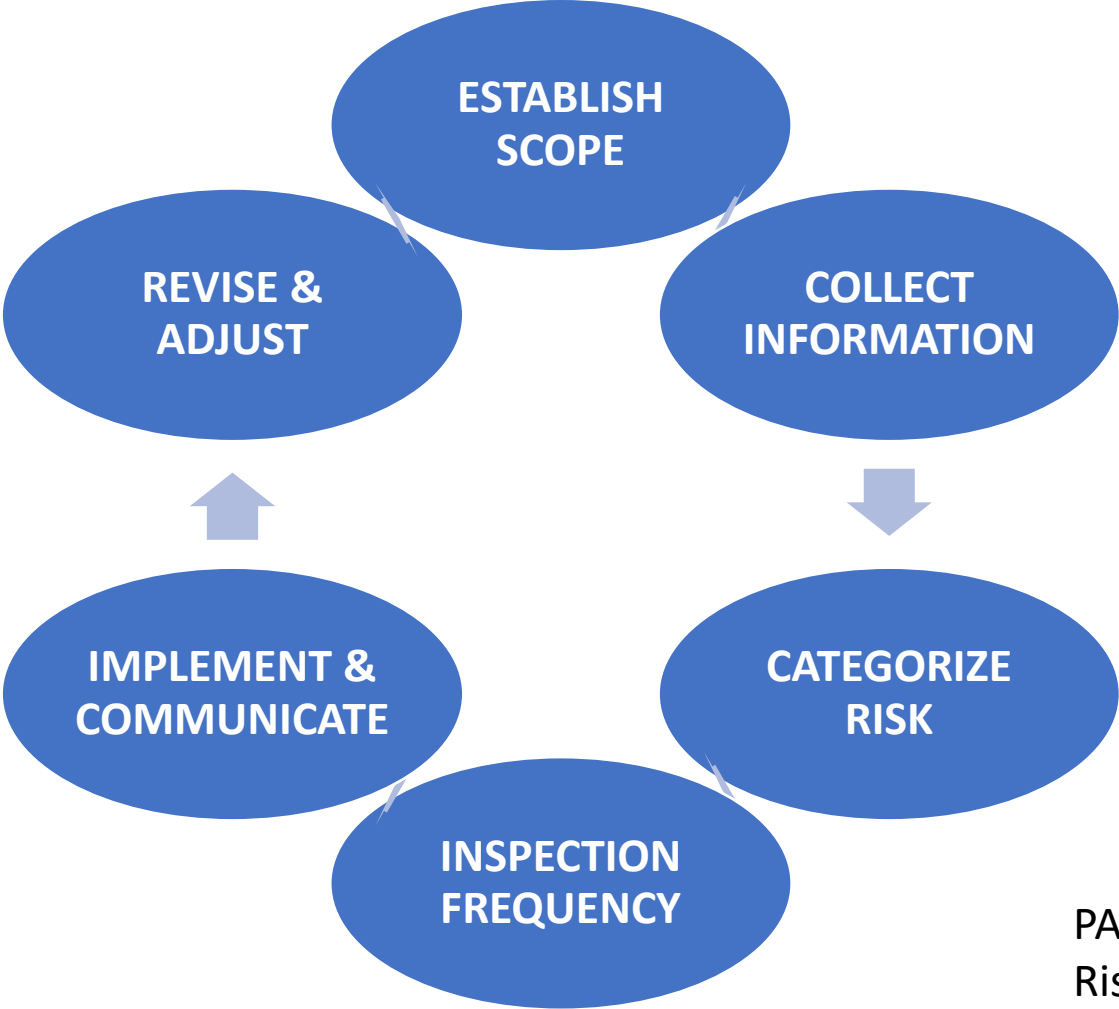


# Risk Algorithm

- 
- Assigns the risk level and type of inspection
  - Real-time after each inspection
  - Includes alerts, recalls and laboratory samples

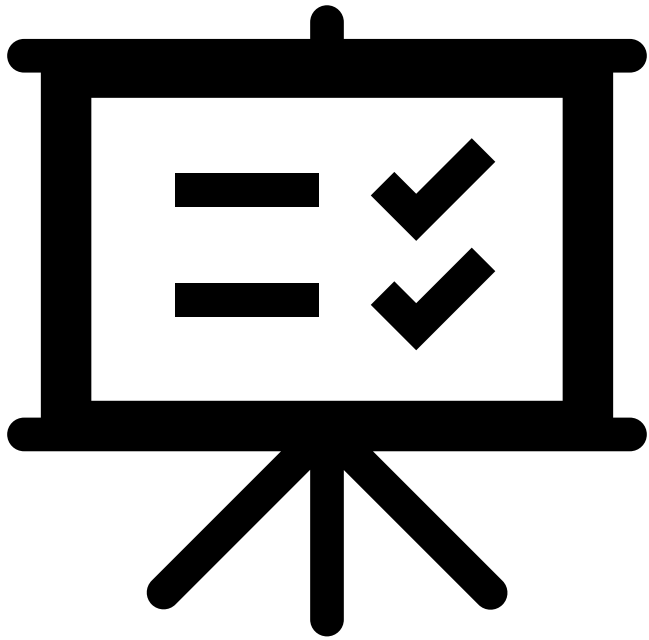


# Domestic risk-based inspection steps





# Establish Scope



- Progressive implementation
- Pilot experience in 1 or 2 priority food chains
- Type of facilities to be covered
  - By the volume of production
  - By the number of employees

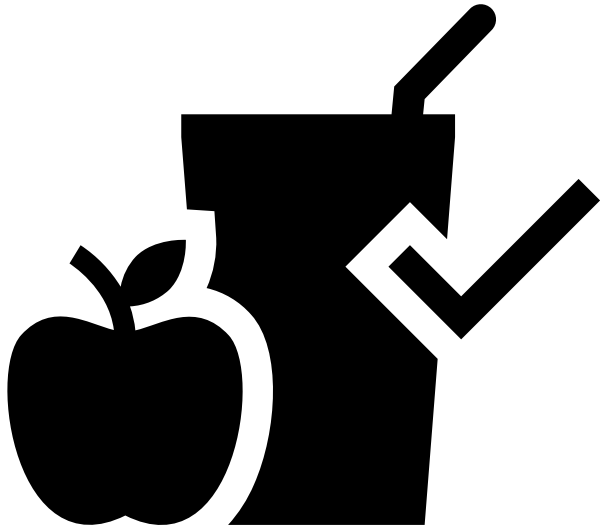
# Collect information (facilities)



## Information on establishments

- Register of companies
- Location
- Type of foods commercialized
- Annual production
- History of inspections and non-compliances
- Scope of commercialization (local, national or export)
- Private Schemes

# Collect information (food)



## **Food categories**

- Definitions of foods commercialized
- Foodborne diseases and outbreaks in the country
- Hazards identified by food
- Market recalls, international alerts
- Per capita consumption



# Example of dairy categories

<b>Group 1</b>	Pasteurized milk, ultra-pasteurized milk, UHT milk, evaporated milk, sterilized milk, pasteurized milk cream, UHT milk cream, sterilized milk cream, fluid ice cream
<b>Group 2</b>	Milk powders, instant milk powders, cream powders, cheese whey powders, buttermilk powders, whey protein concentrate, cheese powders, ice cream powders, powdered ice cream mixes, food preparations based on powdered dairy products
<b>Group 3</b>	Milk powders with dry additives
<b>Group 4</b>	Condensed milk, dulce de leche, milk caramel
<b>Group 5</b>	Butter, butter oil
<b>Group 6</b>	Yoghurt, fermented or cultured milk
<b>Group 7</b>	Processed or melted cheese without post heat treatment aggregates and UHT processed cheese

Risk  
categorization  
food

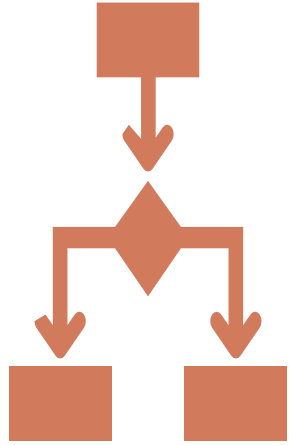


Risk  
categorization  
establishment

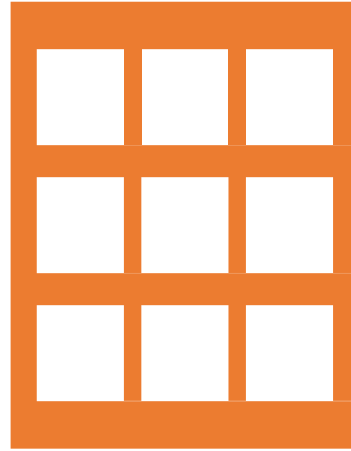


Total  
Risk

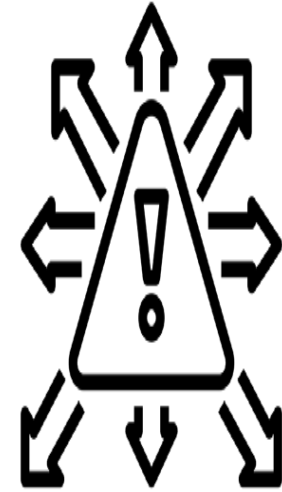
# Risk Ranking Tools



**Decision trees**



**Risk matrices**



**MCDA**

# Decision trees



High number of food products

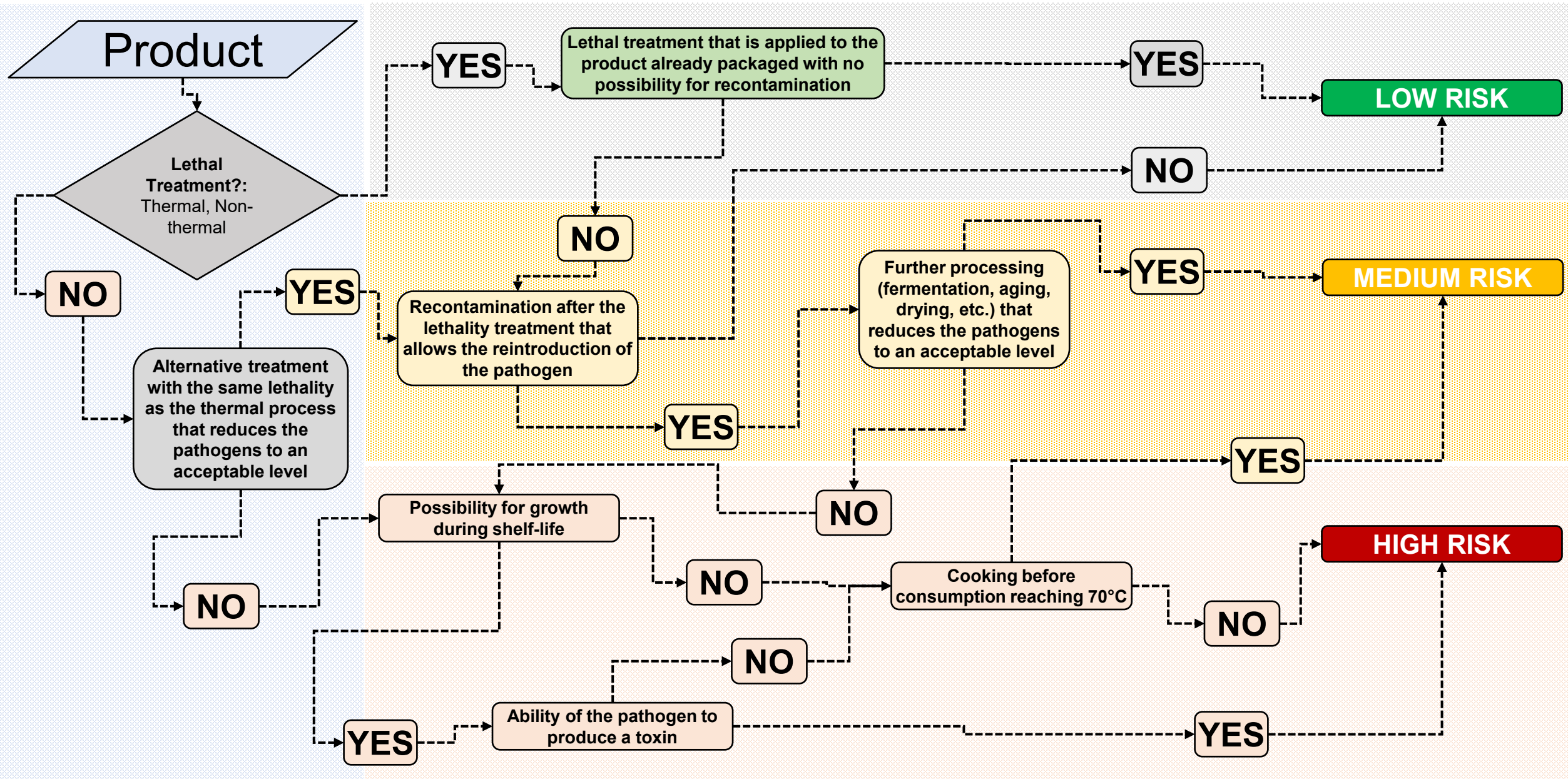


Qualitative tool, limited data

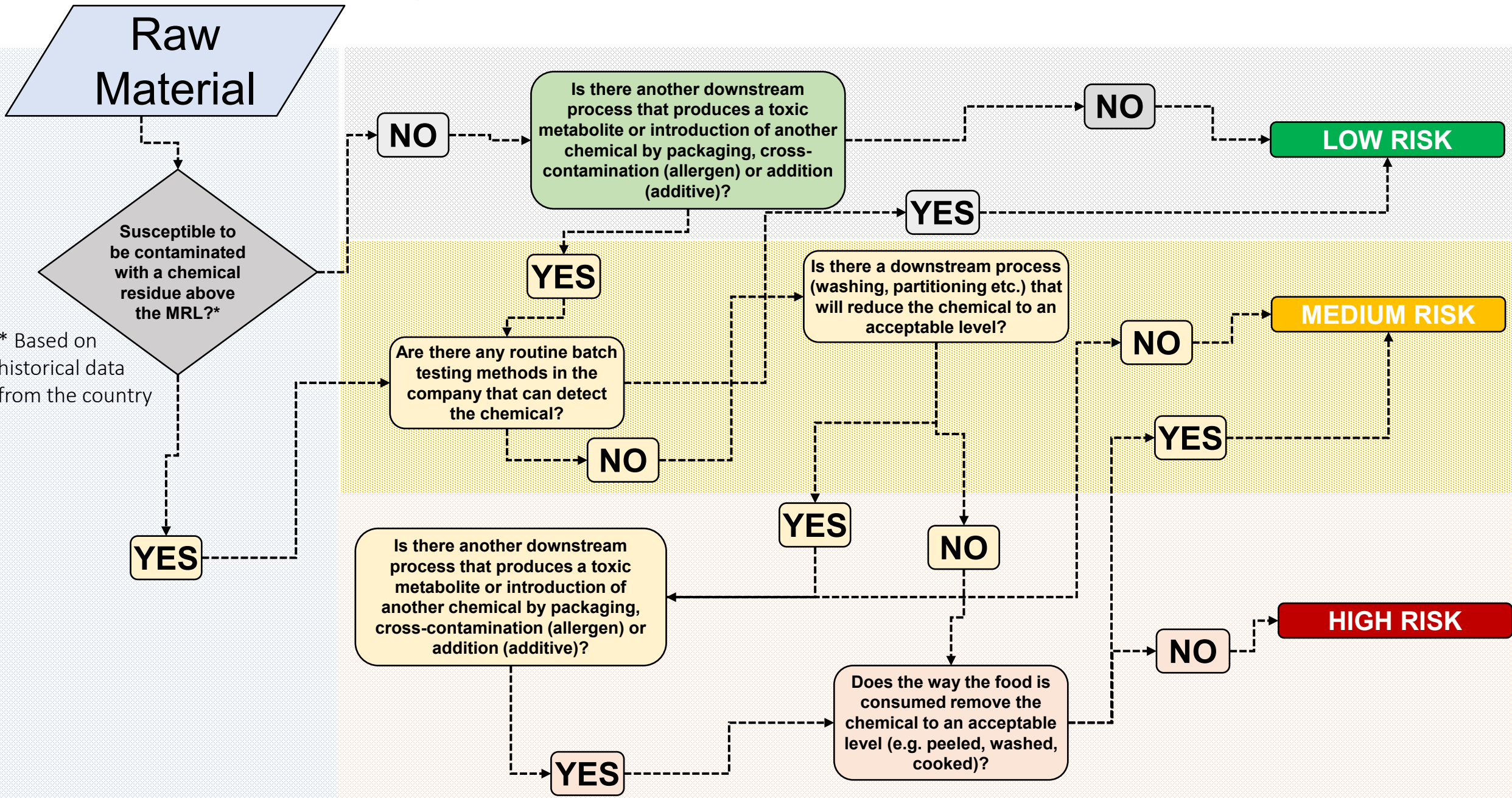


Filter out the low-risk products

# Biological Hazard-Decision Tree

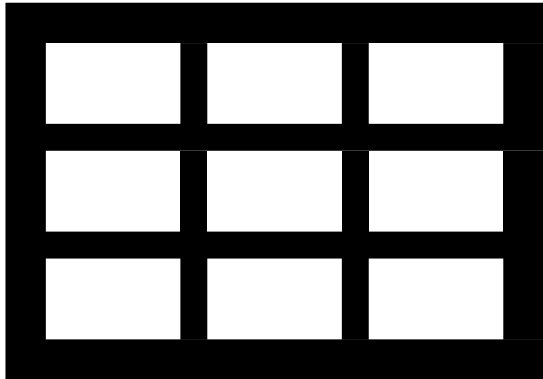


# Chemical Hazards-Decision Tree



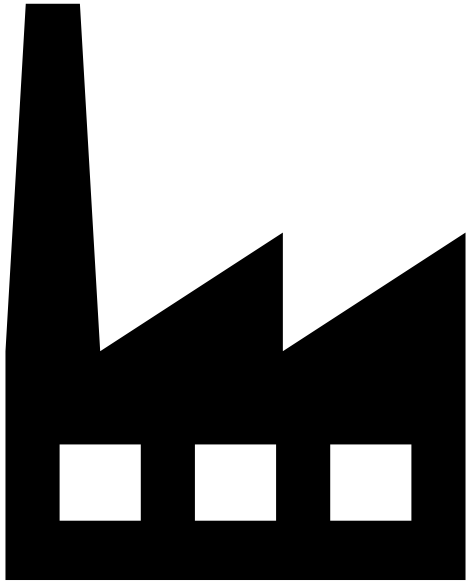


# Multifactorial Risk Matrix



1. Define risk factors
2. Assign scores to each factor (e.g. 1-7)
3. Define the relative weight of each factor (%)
4. Add the scores and their relative weights to calculate the level of risk

# Risk factors establishment



- Degree of regulatory compliance (GMP or HACCP)
- Volume of production and/or number of employees
- Scope of marketing (e.g., local, national)
- Target population of the food (e.g., baby food)
- Degree of food handling
- Plant layout and personnel flow
- Number of non-conforming samples (surveillance plan)
- History and degree of resolution of nonconformities
- Traceability and recall plan
- Allergen control
- Signs of product fraud or adulteration
- Hygienic zoning and environmental control of surfaces

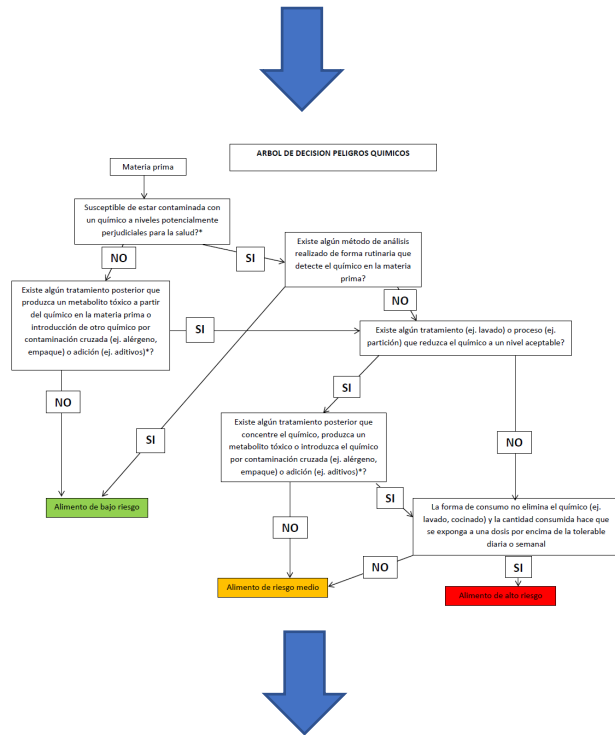
# Example of establishment risk matrix

Risk factor	Risk scoring	Relative Weight
Production volume	<ul style="list-style-type: none"> <li>● Large (+2,000,000 lt/month) (7 pts)</li> <li>● Medium (800,000-2,000,000 lt/month) (5 pts)</li> <li>● Small (200,000-799,000 lt/month) (3 pts)</li> <li>● Micro (&lt; 200,000 lt/month) (1 pts)</li> </ul>	15%
Food safety management system	<ul style="list-style-type: none"> <li>● Has pre-requisites (GMP, SSOP, SPS) (7 pts)</li> <li>● Previous item + HACCP (verified) (5 pts)</li> <li>● Previous item + Export authorization (3 pts)</li> <li>● Previous item + International private standard (1 pt)</li> </ul>	20%
Compliance with GMPs or HACCP	<ul style="list-style-type: none"> <li>● 70 - 80% (7 pts)</li> <li>● 81 - 89% (5 pts)</li> <li>● 90-95% (3 pts)</li> <li>● &gt; 95% (1 pt)</li> </ul>	20%
Product handling	<ul style="list-style-type: none"> <li>● More than two handling points after heat treatment or equivalent treatment (7 pts)</li> <li>● Two handling points after heat treatment or equivalent treatment (5 pts)</li> <li>● One handling point after heat treatment or equivalent treatment (3 pts)</li> <li>● The system is closed and therefore there is no possibility of recontamination (1 pt)</li> </ul>	5%

# Quantitative checklist

ITEM	REQUIREMENTS	COMPLIANCE SCORE	VALUE	CATEGORY	FINDINGS
Location	a) Located in a place where there are threats to the safety or suitability of food and adequate safety or suitability of food, and adequate protective measures have not been taken to prevent contamination.	Full compliance (100%)	=1*1=1	Major	
	b) If even though protective measures have been taken, a threat to food safety or suitability still exists	Partial (50%)	=0.5*1=0.5		
Surroundings	a) Adequate maintenance of roads, loading, unloading and parking areas, avoiding contamination that can be dragged into the plant through air currents, personnel traffic, contamination adhered to personnel clothing, puddles, chemical spills, etc.	Full (100%)	=1*1=1	Major	
	b) Adequate storage of disused equipment and parts; no trash, waste and nonconforming products, stagnant water, maintenance of green areas; clean drainage and gutters, treatment and disposal of solid and liquid waste.	None (0%)	=0*1=0		
<b>TOTAL</b>			<b>50</b>	<b>75% compliance</b>	

# Risk Categorization Food



PRODUCT RISK	VALUE
HIGH	4
MODERATE	2
LOW	1

# Risk categorization establishment

RISK ESTABLISHMENT	VALUE
I	1
II	3
III	5
IV	5
V	7
VI	5
VII	3
VIII	5
TOTAL	34

**Risk= Food Risk Score X Establishment Risk Score**

**INSPECTION FREQUENCY**

# Inspection Frequency

Total RISK	Inspection FREQUENCY
Less than X1	Annual
Between X2 and X3	Every 9 months
Between X4 and X5	Every 6 months
More than X6	Every 3 months

- Each country must define inspection frequencies (quarterly, semi-annual, annual, biannual)
- It is important to comply with the inspection schedule

# Revise, Adjust and Communicate



- Risk level assigned should be reviewed
  - Changes made to the plant
  - Inspection history
  - Outbreaks and cases of FBD
  - International alerts
  - Emerging hazards
- Transparency and communication of inspection plan
  - Improved confidence and industry awareness of standards



# Strategic PLAN-Risk-based Inspection

% HIGH-RISK establishments

% MEDIUM-RISK establishments

% LOW-RISK establishments

# Risk factors: Import-Export

## Tariff category

- Inherent food safety risk

## Country of origin

- International alerts (FDA, RASFF)
- Surveillance and control programs
- Trade agreements

## Importer

- Non-compliances per year
- Import volume

## Origin facility

- HACCP  
Official inspection at origin
- Number of positive lab results



Examples from countries





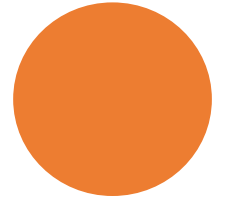
# Honduras

- Risk-based inspection models
  - RTE meat and dairy establishments
  - Fresh produce, shrimp and dairy farms
  - Third-party laboratories
- Risk-based surveillance system
  - Foodborne pathogens and veterinary drugs
- Use of third-party schemes into the inspection models



# Costa Rica

- Risk-based inspection models
  - RTE meat, dairy and seafood establishments
- Risk-based surveillance system
  - Veterinary drugs
  - Heavy metals
  - Additives
  - Pesticides in fresh produce
- Online inspection platform
  - Real-time inspection data and frequency adjustment



# Other Countries (Work in progress)

- Guatemala
  - Risk-based inspection model for RTE meat products and dairy facilities
  - Risk-based inspection model for dairy farms
- Dominican Republic
  - Risk-based inspection model for dairy facilities





# Future work

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- Harmonization and equivalency of inspection systems
- Increase trust
- Establish strategic goals aligned to public health metrics
- Increase funding for consumption surveys and baseline studies



# Supporting Agencies





THANK YOU!

**Fernando Sampedro, PhD**

**Email: [fsampedr@umn.edu](mailto:fsampedr@umn.edu)**



## SPEAKER

### **Risk Prioritization Case Study**

Hung Nguyen, Ph.D.

Co-Leader, Animal and Human Health Program  
International Livestock Research Institute





Protecting Human  
Health Through a One  
Health Approach



# Food Safety Risk Prioritization: Case Studies from Asia

*Hung Nguyen - Co-leader, ILRI Animal and Human Health Program, Kenya*

*Sinh Dang – Postodoc, ILRI Animal and Human Health Program, Vietnam*

*Delia Grace – Professor at NRI, and Joint Appointed Scientist with ILRI, UK*



Introduction to  
Risk-Based Approaches in Food Safety

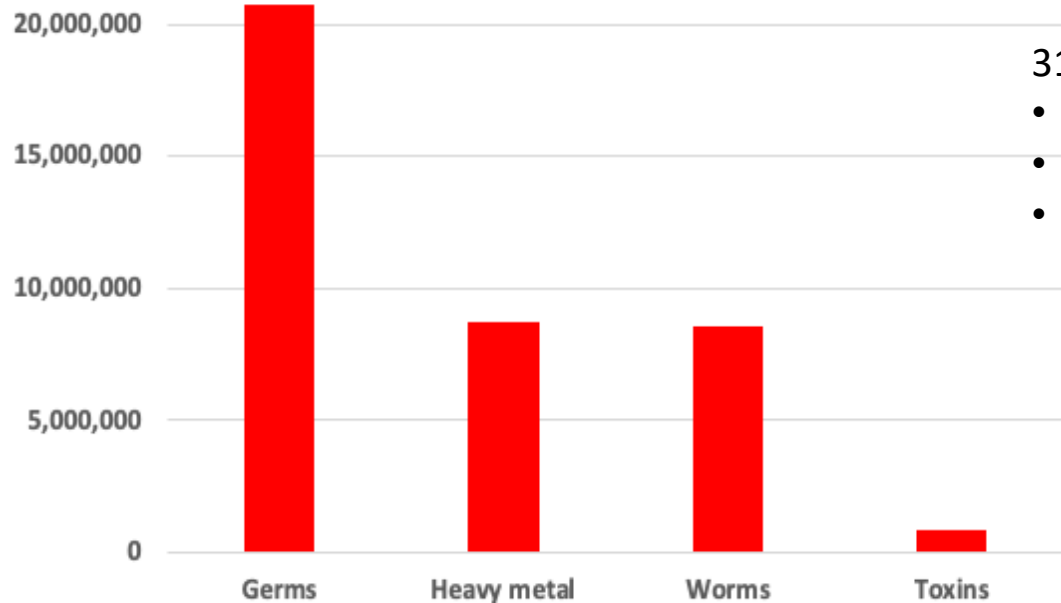


FEED THE FUTURE  
INNOVATION LAB  
FOR FOOD SAFETY WEBINAR

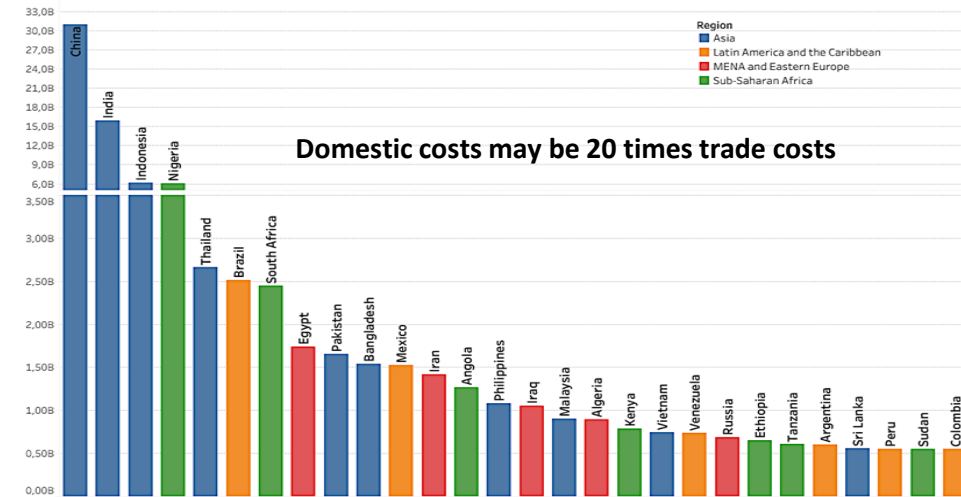


# Context of foodborne diseases

Years of life lost annually for FBD

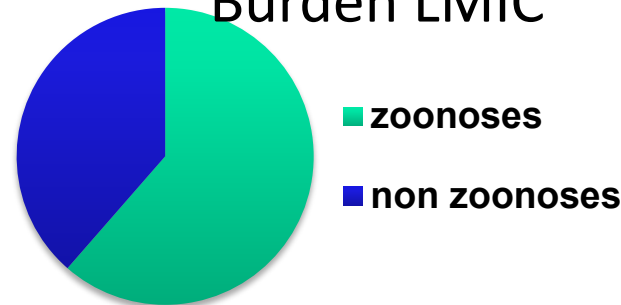


- 31 hazards
- 600 mio illnesses
  - 480,000 deaths
  - 41 million DALYs



Havelaar et al., 2015  
Gibb et al., 2019

Burden LMIC



Cost estimates for 2016 : > US\$ 115 billion	
Productivity loss	95
Illness treatment	15
Trade loss or cost	5 to 7



# Food value chains and informal markets



# Reliance on regulations without institution building will not make food safe

**100%** of milk in Assam doesn't meet standards

**98%** of beef in Ibadan, **52%** pork in Ha Noi, unacceptable bacteria counts

**92%** of Addis milk and **46%** of Nairobi milk had aflatoxins over EU standards

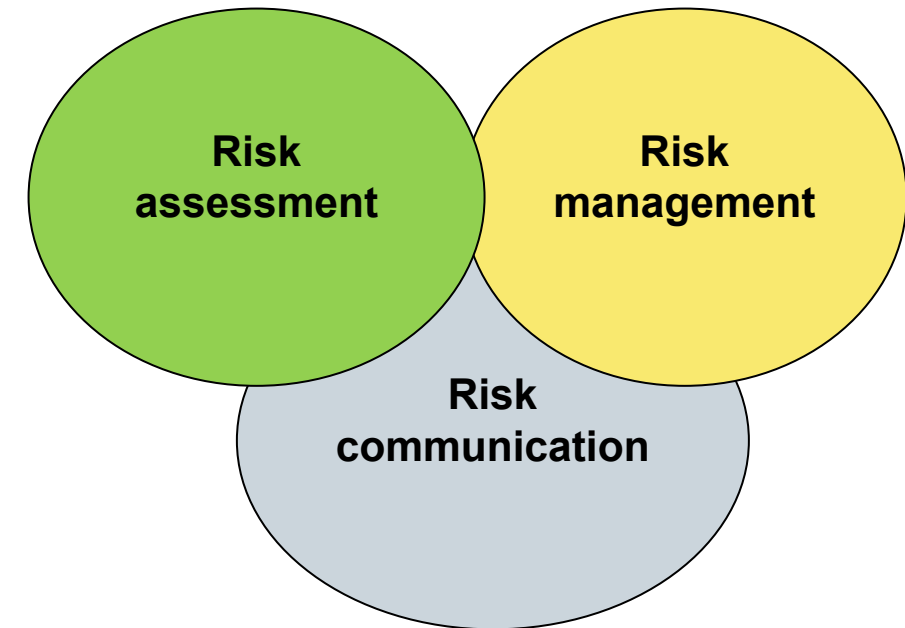
**36%** of farmed fish from Kafr el sheikh exceed one or more MPL

**30%** of chicken from commercial broilers in Pretoria unacceptable for *S. aureus*

**24%** of boiled milk in Abidjan unacceptable *S. aureus*

# Approaches and solutions to food safety in LMICs

- Generate evidence: hazards and risks
- Develop solutions to improve food safety: technological and institutional innovations
- *Focus: informal markets, animal source food (ASF: meat, milk and eggs) but also vegetables, pathogens but also aflatoxin and chemical hazards*
- *Consideration: gender, nutrition, animal welfare*



**Risk analysis framework**  
**Risk-based approach**



# Our Food safety work



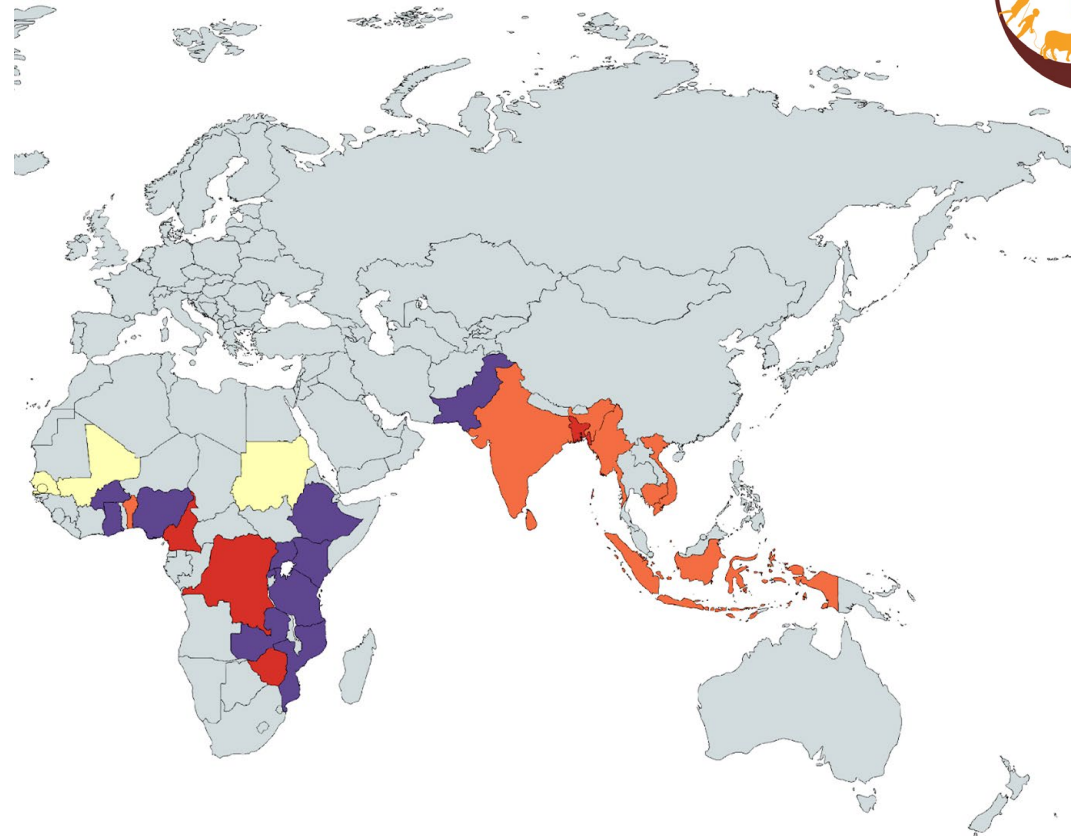
RESEARCH PROGRAM ON Agriculture for Nutrition and Health  
Led by IFPRI



Hung Nguyen



Delia Grace



Boosting Uganda's Investment in Livestock Development



**GBADS**

**COHESA**  
Capacitating One Health in Eastern and Southern Africa



Protecting Human Health Through a One Health Approach

~ 15 scientists

~ 5 post docs

~ 10 PhDs

~ 12 MSc



**giz**



BILL & MELINDA GATES foundation



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Department for International Development



# Theory of Change

Safe and fair food for Cambodia (from farm to table)

Reduce burden of foodborne disease

Improved capacity

Behaviour change while considering gender, animal welfare, and environment

Policy enforcement and improvement

## Assumptions

**1)** Commitment and participation; can reach street food and mobile meat shops; SMS reaches consumers; human resources are adequate; consumers demand safer food; consumers can afford quality food; technology is available to determine food safety in a timely manner.

**2)** Volunteers agree to take part in a pilot policy and provide feedback; evidence to support policy is adequate; budget is adequate.

Researchers

Improved knowledge

Organizations

Students

Training

Value chain actors

Good hygienic practices

Farmers

Slaughterhouse workers

Transporters

Retailers

Consumers

- Providing training / awareness-building
- Providing incentives
- Providing research / scientific evidence
- Monitoring and surveillance
- Information sharing

2

Ministries

Food safety policy development

MOH

MOT

MAFF

MOC

MIH

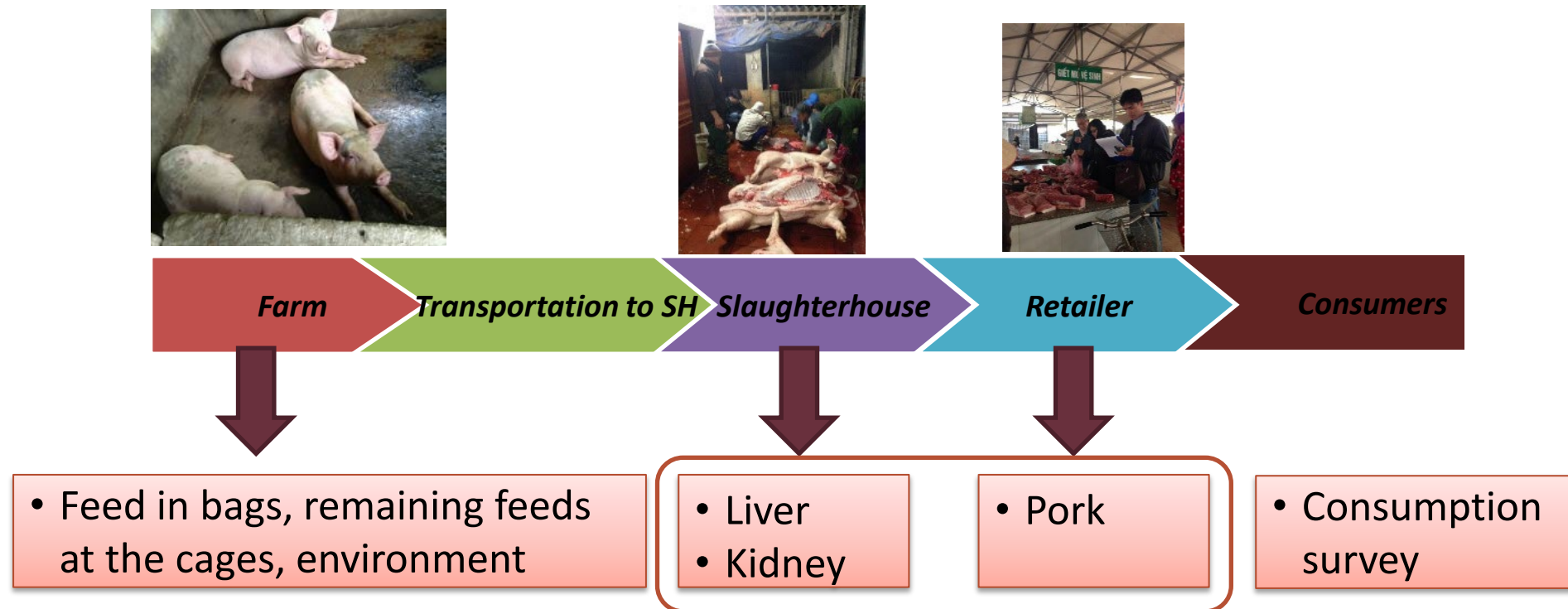
MEF

- Dissemination of research stakeholders
- Supporting certification efforts (GAP, GMP, GHP)
- Providing evidence on traceability
- Providing evidence to improve efficiency at farm level

# PigRISK: Pork safety in Vietnam (2012-2017)

## Microbial and Chemical Risk Assessment

- *Salmonella* risk pathways developed for producers, slaughterhouse and consumers, quantitative microbial risk assessment (QMRA) risk for consumer
- Chemical risk assessment: antibiotic residues, banned chemicals, heavy metals





**1,275 samples** (farms, slaughterhouse, market) collected during 1 year

# QMRA for salmonellosis

Age and gender groups	Estimated annual salmonellosis incidence rate (Mean (90% CI)) (%)
Children (under 5 years old)	11.18 (0 – 45.05)
Adult female (6-60 years old)	16.41 (0.01 – 53.86)
Adult male (6-60 years old)	19.29 (0.04 – 59.06)
Elder (over 60 years old)	20.41 (0.09 – 60.76)
<b>Overall</b>	<b>17.7 (0.89 – 45.96)</b>

Dang Xuan Sinh et al, 2016, IJPH


ORIGINAL ARTICLE


<http://dx.doi.org/10.3346/jkms.2015.30.S2.S178> • J Korean Med Sci 2015; 30: S178-182

### Cost of Hospitalization for Foodborne Diarrhea: A Case Study from Vietnam

Van Minh Hoang,<sup>1</sup> Tuan Anh Tran,<sup>2</sup> Anh Duc Ha,<sup>3</sup> and Viet Hung Nguyen<sup>4</sup>
Vietnam is undergoing a rapid social and economic developments resulting in speedy urbanization, changes in methods for animal production, food marketing systems, and food consumption habits. These changes will have major impacts on human exposures to

- **94 million people**
- Cases of foodborne diseases by *Salmonella* in pork at 17%: **16 million get sick**
- **\$ 107**: cost of hospitalization/FBD case

# Safe Food, Fair Food for Cambodia (2018-2021)



*A nationwide multi-hazard survey in markets in Cambodia found the prevalence in meat (pork and chicken) of **Salmonella** was 43% and of **Staphylococcus aureus** was 31%.*

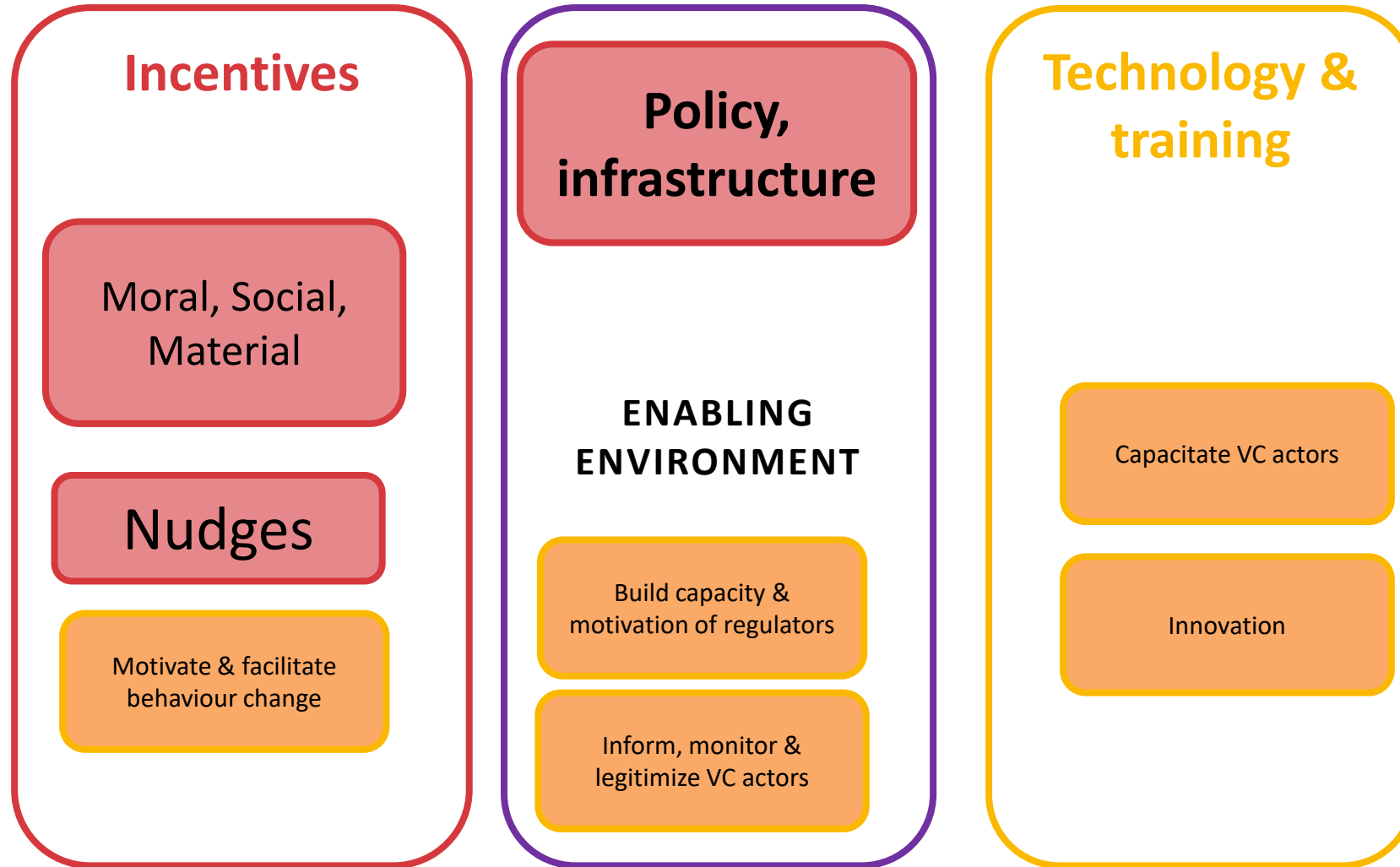
*The cost of illness of foodborne diarrhea was \$63 USD per case.*

Sample type	N. Specimen	N. positive both <i>Salmonella</i> and <i>S. aureus</i>	<i>Salmonella</i> positive	<i>S. aureus</i> positive
Chicken	186	38 (20.4%)	84 (45.2%)	78 (41.9%)
Cuttingboard chicken	62	6 (9.7%)	26 (41.9%)	12 (19.4%)
Cuttingboard pork	62	1 (1.6%)	19 (30.6%)	7 (11.3%)
Pork	186	33 (17.7%)	85 (45.7%)	58 (31.2%)
<b>Grand Total</b>	<b>496</b>	<b>78 (15.7%)</b>	<b>214 (43.1%)</b>	<b>155 (31.3%)</b>

Cost	National Hospital (n=44)	Referral Hospital (n=60)	Regional Hosp. (n=100)	Community Clinic (n=62)	Overall (n=266)
Direct medical cost					
[usd]	125.77	9.42	27.85	4.19	34.38
Direct non-medical cost					
[usd]	40.64	8.36	26.33	0.30	18.58
Indirect cost					
[usd]	21.43	6.38	10.89	3.08	9.80
<b>Total cost [usd]</b>	<b>185.88</b>	<b>24.16</b>	<b>65.07</b>	<b>7.57</b>	<b>62.76</b>



# Interventions: the 3 legged stool



# Food safety intervention at slaughter in Vietnam



**Training for SH owners & workers**

Photo credit: Sinh Dang Xuan/Chi Nguyen ILRI 2020

# Food safety intervention at slaughterhouse and retail (2018-2022)



## Approach:

- Participatory risk-assessment
- Supportive formative research with model retailers
- Risk communication

## Key content\*:

- Grid slaughter
- Frequent washing (and disinfection)
- Training
- Separation clean/dirty
- Branding

## Key content:

- Easy to clean surface
- Frequent washing (and disinfection)
- Separation (fresh/cooked)
- Training
- Hygienic cutting board
- Branding



## Handbooks

\*only Vietnam



# MARKET VENDORS IN CAMBODIA

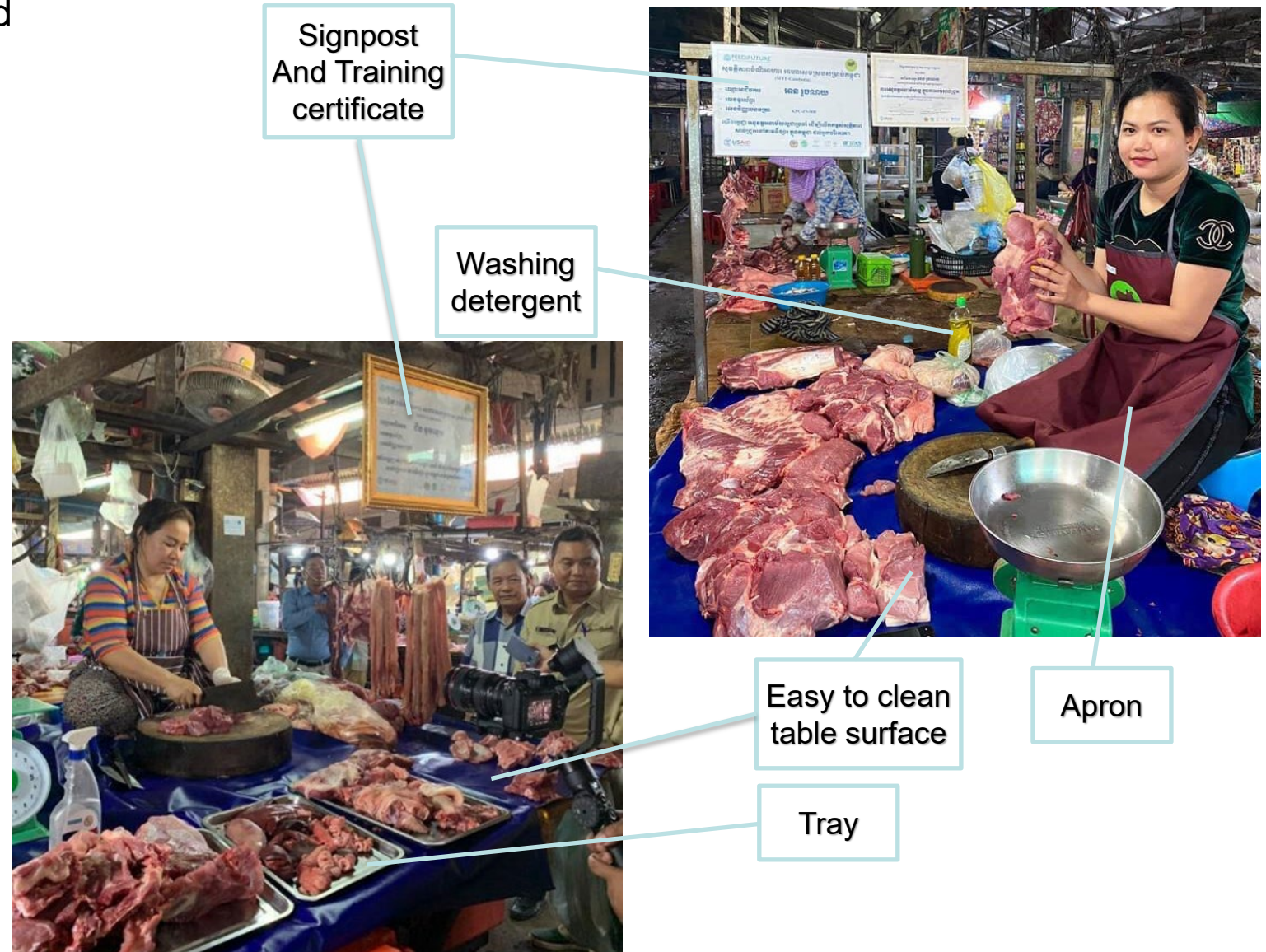
## Trial retailers:

- 84% of the trial retailers had a good knowledge of safe meat handling compared to the control group (44%)
- The KAP scores of retailers in the intervention significantly improved.

**Control:** Vendors who practices and operate their selling as usual



**Trial:** Vendor who get our incentive and used



# Impact of bacterial reduction from simple interventions at SH & MK



*Before*



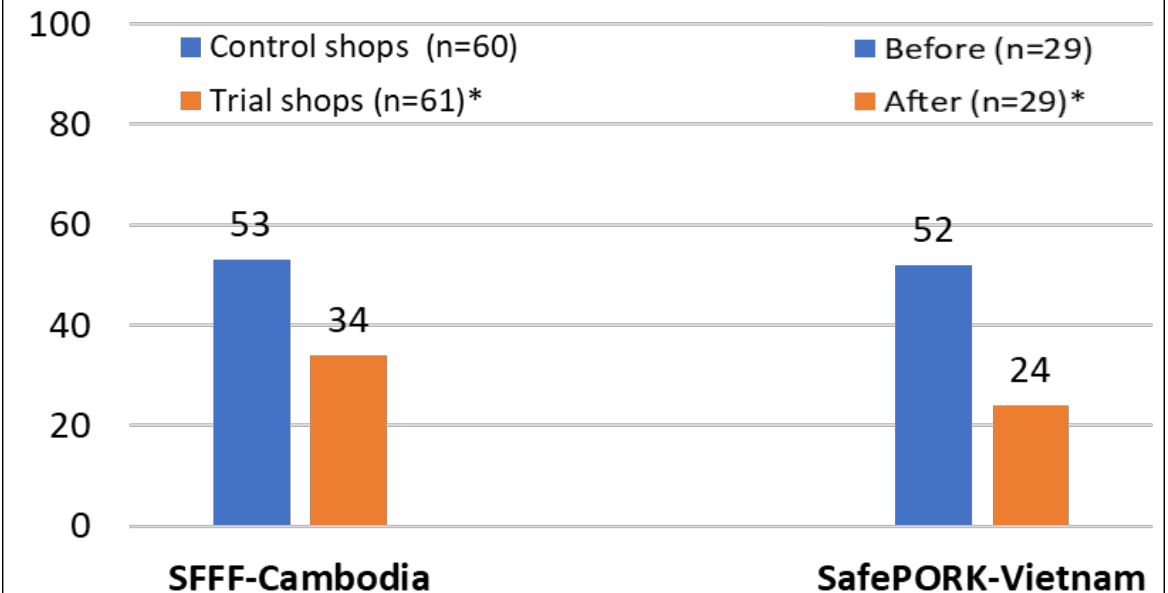
*After*



## **Total bacterial count in pig slaughterhouses and marketed pork**

Pig slaughterhouse in Vietnam	Baseline	Middle	Endline
Floor (LogCFU/cm <sup>2</sup> )	6.0	4.4*	4.6*
Worker hand (LogCFU/hand)	7.2	7.1	7.0
Pig carcass (LogCFU/cm <sup>2</sup> )	4.5	4.2	4.4
Pork shop in SFFF-Cambodia	Control (n=180)	Trial (n=180)	
Marketed pork (LogCFU/g)	6.9	6.3*	

## **Salmonella prevalence (%) in pork at traditional markets**





# + Missing ingredient: Enabling Environment

International Livestock Research Institute

Training course report

Food safety risk assessment for informal value chains in Bangladesh



Dhaka, Bangladesh  
22-24 October 2018

es

Global Food Security 19 (2018) 24–30

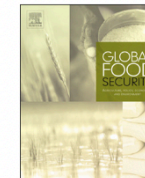
Contents lists available at ScienceDirect

Global Food Security

journal homepage: [www.elsevier.com/locate/gfs](http://www.elsevier.com/locate/gfs)



ELSEVIER



Research and training partnership to assist policy and capacity building in improving food safety in Vietnam



Hung Nguyen-Viet<sup>a,b,\*</sup>, Delia Grace<sup>g</sup>, Phuc Pham-Duc<sup>b</sup>, Sinh Dang-Xuan<sup>b</sup>, Toan Luu-Quoc<sup>b</sup>, Fred Unger<sup>a,g</sup>, Seth de Vlieger<sup>a,g</sup>, Ngoc Pham-Thi<sup>c</sup>, Nhiem Duong-Van<sup>d</sup>, Long Nguyen-Hung<sup>e</sup>, Luan Tran-Dinh<sup>f</sup>, Tran Thi Tuyet-Hanh<sup>b</sup>

<sup>a</sup> International Livestock Research Institute, Hanoi, Vietnam

<sup>b</sup> Center for Public Health and Ecosystem Research, Hanoi University of Public Health, Hanoi, Vietnam

<sup>c</sup> National Institute of Veterinary Research, Hanoi, Vietnam

<sup>d</sup> Faculty of Veterinary Medicine, Vietnam National University of Agriculture, Hanoi, Vietnam

<sup>e</sup> Vietnam Food Administration, Ministry of Health, Hanoi, Vietnam

<sup>f</sup> Directorates of Fisheries, Ministry of Agriculture and Rural Development, Hanoi, Vietnam

<sup>g</sup> International Livestock Research Institute, Nairobi, Kenya



# Next generation of food safety workers

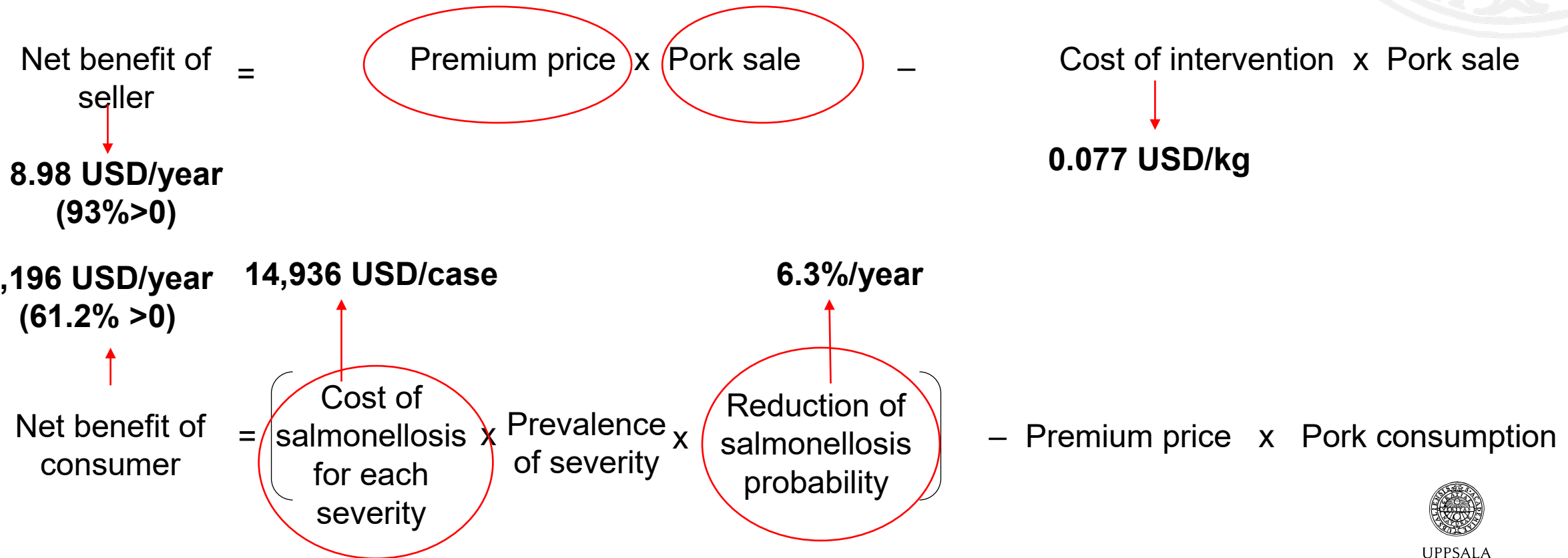
## Capacity building in meat inspection in Vietnam, Laos, Cambodia





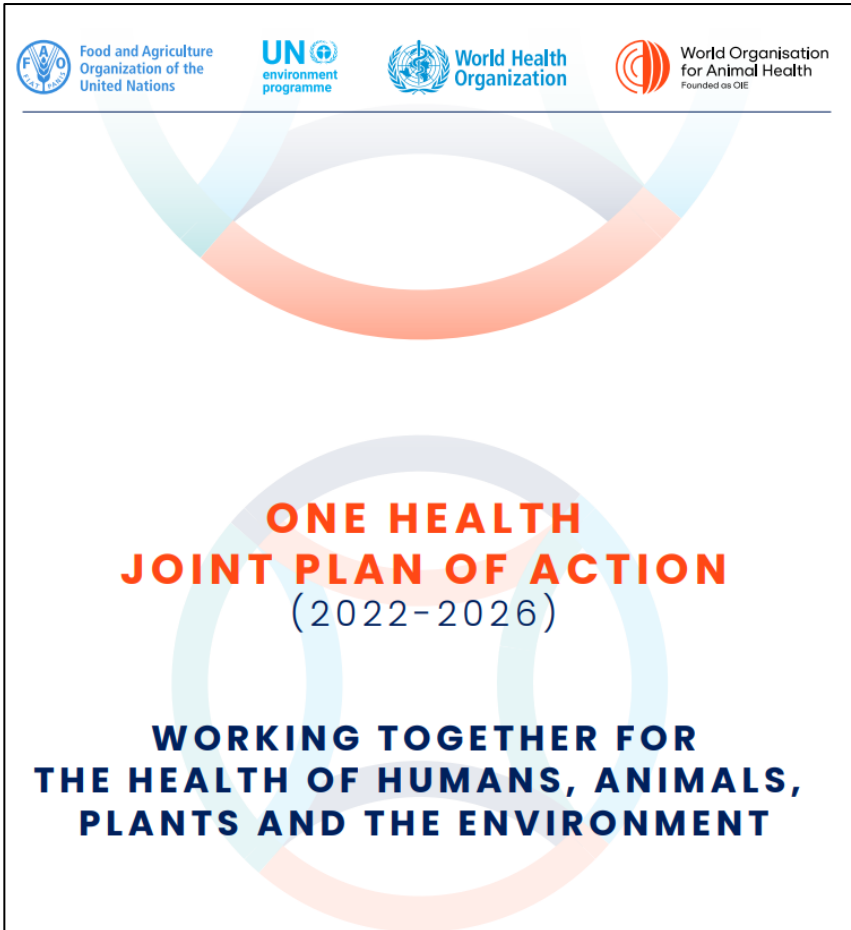


# Cost benefit analysis





# Global One Health: Quadripartite and OHHLEP



**FIGURE 3: THE SIX OH JPA ACTION TRACKS**



# World Food Safety Day

## 7 June 2023



WHO  
GLOBAL  
STRATEGY  
FOR FOOD  
SAFETY  
2022-2030

“Safe food is a primary determinant of human health. It is a basic human right to have access to safe, nutritious and healthy food. To guarantee this right, governments must ensure that available food meets safety standards”.



## NEW DIRECTIONS

for tackling food safety risks  
in the informal sector  
of developing countries

Spencer Henson, Steven Jaffee and Shuo Wang

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INTERNATIONAL  
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## *Key messages*

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- 1. Food safety in informal/wet markets:** high level of microbial contamination along the value chains and high public concern
- 2. Risk based approach (hazard vs. risks)** helps identify targeted interventions and key stakeholders to improve food safety
- 3. Interventions: 3-legged stool/ECM** to improve food safety, it works!
- 4. Capacity building:** trainings at different levels are key to improve food safety
- 5. Strong engagement of high level ‘taskforce’,** and other actors (animal health workers, market managers, retailers) made intervention implementation successful





ILRI

The International Livestock Research Institute (ILRI) is a non-profit institution helping people in low- and middle-income countries to improve their lives, livelihoods and lands through the animals that remain the backbone of small-scale agriculture and enterprise across the developing world. ILRI belongs to CGIAR, a global research-for-development partnership working for a food-secure future. ILRI's funders, through the [CGIAR Trust Fund](#), and its many partners make ILRI's work possible and its mission a reality. Australian animal scientist and Nobel Laureate Peter Doherty serves as ILRI's patron. You are free to use and share this material under the Creative Commons Attribution 4.0 International Licence © ⓘ.

*better lives  
through  
livestock*

[ilri.org](http://ilri.org)



# FEED THE FUTURE

The U.S. Government's Global Hunger & Food Security Initiative

## CONTACT US



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Let's continue the conversation on risk-based approaches for food safety.

We'd like to hear from you to understand the countries, value chains, and market sectors where there is enthusiasm for this approach.

**Feed the Future Innovation Lab for Food Safety**



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# Applying Risk-Based Approaches in Food Safety

## *Panel Discussion*



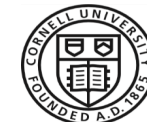
**Fernando Sampedro**



**Hung Nguyen**



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## THANK YOU



A link to the recording and presentations will be emailed to attendees.

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